



THE JOINT CHIEFS OF STAFF  
WASHINGTON 25, D. C.

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BM-1750-49  
1 September 1949 *75*

MEMORANDUM FOR THE DIRECTOR, ARMED FORCES SECURITY AGENCY:

Subject: Establishment of the Armed Forces Security Agency.

1. Pursuant to the provisions of JCS 2010, the Joint Chiefs of Staff hereby authorize and direct the Director, Armed Forces Security Agency (AFSA), to assume the responsibilities and to perform the functions therein assigned to him.
2. The Director, AFSA, will submit as soon as practicable, via the Armed Forces Communications Intelligence Advisory Council (AFCIAC), specific and detailed recommendations as to the initial composition, organization, and physical location of the major elements of AFSA.
3. In fulfilling his assigned responsibilities, the Director, AFSA, will be guided by the provisions of JCS 2010 and by the following:
  - a. The Director, AFSA, will implement, without reference to the Joint Chiefs of Staff, unanimous recommendations of AFCIAC which are determined by AFCIAC not to involve changes of major policy and which can be accomplished within the limitations of authorized facilities, personnel, and fiscal and logistic support.
  - b. All AFSA Communications Intelligence (COMINT) activities (i) directed primarily toward the production of unique information essential to one of the Services for its successful prosecution of war or toward the provision of technical support to one of the Services as required by subparagraph 3 c (14) of JCS 2010; or (ii) having as their principal product information in which one Service has a primary interest, will, insofar as practicable, be carried out under the immediate direction of AFSA personnel of the Service concerned.
  - c. The organization of AFSA will provide for a full-time Deputy Director from each Service.

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d. Within the Department of Defense, products of AFSA COMINT activities will be distributed in accordance with policies determined by AFSCIAC.

e. Pending the establishment of other arrangements, the Supply and Technical Services and organizations of the military departments of the Department of Defense may be utilized as necessary in the implementation of research and development and procurement programs for AFSA.

f. The common activities of AFSA will be conducted in not more than two major establishments. Efficiency and economy are to be stressed.

g. Liaison with COMINT activities of foreign governments will be conducted in accordance with policies of United States Communications Intelligence Board.

h. Liaison with foreign governments concerning operational systems, procedures and equipment required for communication security will be conducted as may be directed by the Joint Chiefs of Staff.

i. The basic security standards prescribed by United States Communications Intelligence Board for COMINT activities will be observed in the conduct of AFSA activities.

j. The technical support which the Director, AFSA, is required to provide the individual Services may include the temporary assignment of AFSA-controlled facilities or personnel to the operational control of an individual service.

4. In performing his assigned functions, the Director, AFSA, will have the following specific responsibilities:

a. Formulation, and submittal to AFSCIAC, of doctrines, policies, and general operating plans relating to cryptologic activities of AFSA, and, after approval by the Joint Chiefs of Staff (except as provided in 3 a above), implementation thereof.

b. Determination, and submittal to AFSCIAC, of AFSA requirements concerning personnel, facilities, and fiscal

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and logistic support, together with specific recommendations of what the respective Services shall supply in each category.

c. Coordination within the Department of Defense of individual Service cryptologic activities and those of AFSA as necessary to insure the optimum degree of mutual support consistent with the effective conduct of such activities.

5. a. Responsibilities of the Services for the conduct of cryptologic activities, and restrictions thereon, are indicated in paragraph 3 d of JCS 2010. Generally, these responsibilities are those required by the Services to maintain, during peacetime, their readiness to meet their wartime operational requirements, and to operate, during wartime, those facilities necessary for direct support of combat operations. Specifically, these responsibilities are:

- (1) Intercept -- as indicated in JCS 2010.
- (2) Processing -- as needed for intercept control and for combat intelligence. Exploitation by each Service applies only to material of operational interest to that Service. Such exploitation outside AFSA will not entail undesirable duplication.
- (3) Research and development as required for (1) and (2) above.
- (4) Intra-Service accounting for, and distribution of, crypto-material in accordance with AFSA policies and instructions.
- (5) Security monitoring of intra-Service circuits.
- (6) Other cryptologic activities as approved by AFSA.

b. These responsibilities and functions will be considered as not the sole responsibility of AFSA and are subject to continuing review by AFSA. Each service will maintain

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the facilities and personnel required for the discharge of its basic responsibilities in these activities.

6. Paragraph 3 d (6) of JCS 2010 provides that the Director, AFSA, will be kept fully informed of the cryptologic activities of the individual Services. He will report to AFCEIAC for appropriate action whenever, in his opinion, such activities represent an unnecessary duplication of AFSA operations, or are otherwise at variance with either the spirit or the letter of JCS 2010 or this directive.

7. When the requirements of AFSA operations and those of individual Service cryptologic activities are in excess of available facilities or personnel and a mutually satisfactory arrangement with the Service concerned cannot be reached, the Director, AFSA, will refer the matter to AFCEIAC for resolution or for appropriate recommendation to the Joint Chiefs of Staff.

8. The Director, AFSA, is authorized to make requests of all Joint Chiefs of Staff, Service, and governmental agencies and activities for information and assistance which his functions and responsibilities may require and to furnish such agencies and activities with information and assistance as appropriate. In this connection, the Director, AFSA, is authorized to make arrangements with the United States Communications Intelligence Board of the National Security Council for any adjustments necessitated by this directive and JCS 2010.

9. Nothing in this directive is intended to abrogate any responsibilities assigned by NSCID #9.

10. Upon completion of consolidation, not later than 1 January 1950, the Director, AFSA, will report the fact, via AFCEIAC, to the Joint Chiefs of Staff. Thereafter the Director, AFSA, will prepare and submit via AFCEIAC to the Joint Chiefs of Staff, as of 1 July each year, an annual report together with such recommendations as are appropriate.

11. Commencing not later than 1 January 1950, the Director, AFSA, will keep AFCEIAC fully informed, on at least a quarterly basis, of the status of the cryptologic effort of AFSA.

For the Joint Chiefs of Staff:

~~W. C. LALOR~~  
W. C. LALOR,  
Captain, U.S. Navy,  
Secretary.

Enclosure:  
AFCEIAC Charter (10 copies)

Copy to: Secretary of Defense - 4 -

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